

Country Operations Business Plan

October 2008

Indonesia 2009–2011

Asian Development Bank

CURRENCY EQUIVALENTS

(as of 1 September 2008)

Currency Unit – rupiah (Rp)

Rp1.00 = \$0.0001087 \$1.00 = Rp9,199.63

ABBREVIATIONS

ADB – Asian Development Bank
ADF – Asian Development Fund
ADTA – advisory technical assistance

AfD – Agence Francaise de Developpement (French Agency for

Development)

AusAID – Australian Government Overseas Aid Program

Bapepam- – badan pengawas pasar modal-lembaga keuangan (capital LK market and non bank financial institution supervisory agency)

CDTA – capacity development technical assistance CMDPC – Capital Market Development Program Cluster

COBP – Country Operations Business Plan
CSP – Country Strategy and Program

DPSP – development policy support program

EIB – European Investment Bank
ES – environmental sustainability

FMSRB – flood management in selected river basins

GAD – gender and development GDP – gross domestic product GI – general intervention

GOV – governance Gov't – government

HVDC – high voltage direct current
IRM – Indonesia Resident Mission
ISD – inclusive social development
IsDB – Islamic Development Bank

JBIC – Japan Bank for International Cooperation

kV – kilovolt

LGFGR – local government finance and governance reform

LTSF – Long-Term Strategic Framework
MDG – Millennium Development Goal
MFF – Multi-tranche Financing Facility

MOF – Ministry of Finance

MW – megawatt

OCR - ordinary capital resources

PATA – policy and advisory technical assistance

PDAM – perusahaan daerah air minum (regional water enterprise)

PFR – periodic financing request PPP – public-private partnership

PPTA – project preparatory technical assistance

PSD – private sector development

PRMAP – Poverty Reduction and Millennium Development Goals

| | | Acceleration Program |
|------|---|---|
| RPJM | _ | rencana pembangunan jangka menengah (medium-term |
| | | development plan) |
| SDP | _ | sector development program |
| SEAE | _ | Agriculture, Environment, and Natural Resources Division, |
| | | Southeast Asia Department |
| SEG | _ | sustainable economic growth |
| SEID | _ | Infrastructure Division, Southeast Asia Department |
| SEGF | _ | Governance, Finance and Trade Division, Southeast Asia |
| | | Department |
| SESS | _ | Social Sector Division, Southeast Asia Department |
| SRO | _ | self regulatory organization |
| TA | _ | technical assistance |
| TI-M | _ | targeted intervention-Millennium Development Goals |
| | | |

NOTE

In this report, "\$" refers to US dollars.

| Vice President | C. L. Greenwood, Jr., Operations 2 |
|-----------------------------|---|
| Director General | A. Thapan, Southeast Asia Department (SERD) |
| Director | J.A. Nugent, Indonesia Resident Mission, SERD |
| Team leader Team members | P. Rajapakse, Principal Country Specialist, SERD Indonesia Country Team |

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I. CONSISTENCY OF THE BUSINESS PLAN WITH THE CURRENT COUNTRY PARTNERSHIP STRATEGY

1. The Indonesia Country Strategy and Program (CSP) 2006–2009¹ aims to help the Government of Indonesia (the Government) achieve its medium-term development plan 2005–2009 (*rencana pembangunan jangka menengah*, or RPJM) objectives of higher levels of propoor sustainable growth and achieving the Millennium Development Goals (MDGs). Five areas of engagement were identified in the CSP to achieve these goals: improved infrastructure and infrastructure services, a deepened financial sector, improved decentralization, accelerated MDG achievement, and strengthened environmental and natural resource management, with a key thematic focus on governance and anticorruption measures in all operations. Consultations with the Government confirmed the overall validity of the CSP's strategic thrusts and focus and its alignment with RPJM priorities.

II. INDICATIVE LENDING AND NONLENDING PROGRAM

- 2. Successful macroeconomic management since the East Asian financial crisis has led to progressively higher growth rates and sustainable fiscal deficits below 2% of the gross domestic product (GDP) since 2001. The public debt-to-GDP ratio declined from 80% in 2000 to below 35% in 2007. Most other indicators suggest healthy macroeconomic fundamentals, with the balance of payments remaining in strong surplus, foreign reserves building up to robust levels, and banking sector indicators appearing sound. Indonesia's strong economic fundamentals led Fitch Ratings to raise its rating for Indonesian debt from BB- to BB in February 2008. Notwithstanding moderate fiscal deficits, Indonesia's gross borrowing needs during the next 2 years remain high to meet high principle repayments on domestic and foreign debt, with financing needs for 2008 estimated at \$21 billion. These financing needs coincide with higher nominal interest rates due to tighter global credit markets and uncertainty over domestic inflation. Thus, program loans from development partners provide a preferred contribution to Indonesia's overall financing needs.
- Indonesia will graduate from eligibility for Asian Development Fund (ADF) resources at the end of 2008 and be reclassified from 1 January 2009 as a borrower eligible for only ordinary capital resources (OCR). The Asian Development Bank (ADB)-wide planning process allocated an overall OCR envelope of \$1.22 billion for sovereign operations during 2009-2011, which is below recent lending levels and current demand (Table A1.1). This has demanded a more focused and prioritized program, with activities phased in according to Government priorities and project readiness. In agreement with the Government, ADB will continue to strike a balance between (i) program loans that support policy and institutional reforms and provide low-cost financing for the Government's budget and (ii) urgently needed investment loans, where ADB can leverage its resources to increase development impact. In terms of project financing, ADB will align its investments with the Long-Term Strategic Framework (LTSF)² and the RPJM priority areas of infrastructure (energy; transport and communications; and water, sanitation, and waste management systems), education, and environment (integrated water resource and flood management). In conformity with the LTSF and the Government's new planning document on climate change, ³ every effort will be made to adopt climate change mitigation and adaptation measures in all lending operations. ADB's private sector operations will continue to consider

² ADB. 2008. Strategy 2020: The Long-Term Strategic Framework of the Asian Development Bank 2008-2020.

¹ ADB. 2006. Country Strategy and Program 2006-2009: Indonesia. Manila.

³ Republic of Indonesia. National Development Planning Agency. 2008. *National Development Planning: Indonesia Responses to Climate Change*. Jakarta.

financing projects where feasible in the financial sector, infrastructure, and infrastructure-related services that can have high development impact. The Country Operations Business Plan (COBP) period will see considerably greater emphasis placed on obtaining cofinancing from other development partners and incremental financing through trust funds to augment the smaller OCR allocation. Reflecting unmet demand, a large number of projects have been listed as standby in the assistance pipeline and can proceed subject to the availability of funds.

4. The composition of the nonlending program during 2009–2011 reflects the sharper focus in lending operations and a greater emphasis on capacity development technical assistance (CDTA) and policy and advisory technical assistance (PATA) in support of lending operations. The indicative total technical assistance (TA) program for 2009–2011 amounts to \$17 million, consisting of eight project preparatory technical assistance (PPTA) projects for \$9.2 million, seven CDTA projects for \$6.0 million, and three PATA projects for the remaining \$1.8 million (Table A1.2). The linkage between the lending and TA program is indicated in Appendix 2.

III. SUMMARY OF CHANGES TO LENDING AND NONLENDING PROGRAMS

- 5. The lending program for 2009 contains changes from that proposed in the Indonesia CSP, reflecting the smaller OCR allocation, deferment of some loans from earlier years to 2009 and from 2009 to 2010 due to processing delays, and cancellation of some loans due to Indonesia no longer being eligible to receive ADF resources beyond 2008 (Table A3.1).
- 6. The following changes have been made to the 2009 lending program that was proposed in the CSP:
 - (i) 1st tranche of the project Flood Management in Selected River Basins (Multitranch Funding Facility [MFF] \$150 million) rescheduled to 2010 after delays in processing;
 - (ii) 2nd tranche of the project Integrated Citarum Water Resources (MFF \$500 million) rescheduled to 2011 after delays in commencing the 1st tranche of the project;
 - (iii) 2nd tranche of the Energy Efficiency Project replaced by the 1st tranche after delays in commencing the project;
 - (iv) Community Water Supply and Health Services Project dropped;
 - (v) Neighborhood Upgrading and Shelter Project dropped;
 - (vi) Fourth Development Policy Support Program (DPSP-4) replaced by the fifth loan in the series, as the fourth loan was advanced to 2008;
 - (vii) Financial Sector Governance and Social Security Reform Program Cluster dropped from the pipeline after the first loan was approved in 2002 (it has been replaced by the Capital Markets Development Program Cluster, the first loan for which was released in 2007, and the second loan for which will now replace the third cluster loan originally proposed for 2009):
 - (viii) Second Poverty Reduction and Millennium Development Goals Acceleration Program (PRMAP II) moved to standby subject to the availability of funds;
 - (ix) Regional Roads Project moved to 2010 due to resource considerations; and
 - (x) Metropolitan Sanitation Management and Health Project loan amount reduced in line with reduced scope.
- 7. Changes have been necessitated in the 2009 TA program proposed in the CSP to reflect (i) changes in the lending pipeline, (ii) greater emphasis on capacity building and institutional strengthening, and (iii) emerging Government priorities. Under agriculture and natural resources, ADB will continue to support PPTA for the projects Integrated Citarum Water

Resource Management and Flood Management in Selected River Basins and will reinforce this support with a proposed cluster CDTA in Water Resource and River Basin Management. However, the earlier proposed technical assistance focusing on agricultural irrigation and coastal resource management has been dropped. Under law, economic management, and public policy, ADB will provide increased CDTA for capital market development, local government finance, and infrastructure reform, as well as PATA to support macroeconomic and sector policy. These activities will replace the earlier proposed PPTA for infrastructure reform, and cluster CDTA supporting decentralization. Reflecting emerging Government priorities in the energy sector, new PPTA for the Sumatra-Java power transmission project has been introduced in the 2009 TA pipeline. Following a Government decision to borrow OCR for higher education, PPTA for a polytechnics project has also been introduced in the 2009 TA pipeline (Table A3.2).

8. The 2010–2011 pipeline is consistent with the approach and strategic directions of the CSP and LTSF (see Appendix 4), but, as in 2009, lending and nonlending operations will focus on the narrower set of priority areas mentioned in para. 3. It includes program loans for the Third Infrastructure Reform Sector Development Program, PRMAP II, DPSP-6, and the Third Local Government Finance and Governance Reform Program (the latter three as standby, subject to the availability of resources). These programs will continue to address binding constraints on inclusive growth, including those related to the investment climate and infrastructure investment, public financial management both central and decentralized, and improved delivery of public services. Project lending during this period will focus on addressing infrastructure bottlenecks in roads and energy, skills shortages in the labor market, water utility reform at the sub-national level to improve the utilities' financial health and service delivery, and investments to better manage water resources in an integrated manner.

IV. INDICATIVE INTERNAL RESOURCE REQUIREMENTS

9. There are no incremental staff resource requirements during the planning period 2009–2011. The skill mix will shift in the Indonesia Resident Mission (IRM) away from portfolio management as the portfolio becomes smaller toward capacity to conduct public policy and selective sector dialogue and analysis. Further redeployment of staff from headquarters to IRM may need to be considered to enhance client responsiveness and development partner engagement, as well as to develop a more programmatic response to core areas of involvement, including education, water resources, energy and transport infrastructure, capital market development, macroeconomics, and public financial management. Responsiveness will be further enhanced through selective staff consultancy.

V. RESULTS-BASED MONITORING

10. The results-based framework has been updated to reflect changes to the assistance program and the inclusion of tracking indicators that are more monitorable and relevant to CSP outcomes and strategic goals. Under environment and natural resource management, tracking indicators relating to aquaculture have been dropped, as considerable delays in commencing the planned lending activity in this rendered the indicators no longer relevant during the 2006–2009 time frame of the results framework. All indicators relating to urban air quality have been removed, as the proposed lending in this area has been dropped, and urban air quality will no longer be a focus during the time frame of the results framework. Selected tracking indicators for financial sector deepening, decentralization, and MDG acceleration have similarly been revised to make them more relevant to CSP outcomes and better reflect ADB interventions.

VI. COUNTRY PARTNERSHIP STRATEGY RESULTS FRAMEWORK 2006–2009⁴

| | Term Development Agenda RPJM) | Asian Development Bar | nk Strategic Focus | Direction of Interventions | | | | | | | |
|---|---|--|---|--|--|--|--|--|--|--|--|
| Strategic Goals | Key Constraints | CSP Outcomes | Tracking Indicators | | | | | | | | |
| | Pillar I: Pro-Poor, Sustainable Economic Growth | | | | | | | | | | |
| Higher economic growth through greater investments, including enhanced infrastructure provision | Low investments in infrastructure Low private sector participation in infrastructure development due to adverse investment climate Weak legal and regulatory environment Inadequate land acquisition mechanisms in place Lack of basic infrastructure in | A. Infrastructure and Infrastructure Services Strengthened legal and regulatory framework for private sector participation in infrastructure development Accelerated private sector participation Long-term financing mechanisms for infrastructure financing under development Targeted provision of basic | At least 3 regulatory bodies made fully independent by 2009 At least 20% of private sector financing provided by domestic financial institutions by 2009 10 public-private partnership infrastructure projects with bidding completed by 2008 Annual investments in infrastructure at least 7% of gross domestic product (GDP) by 2009 Private sector mobilization of 40–50% of infrastructure investments by 2009 | Program Lending Infrastructure sector reforms Financial sector reforms State-owned enterprise reforms Investments Sovereign and non-recourse lending for public-private partnerships Sovereign lending for transport and energy projects Infrastructure financing facility Capacity development in project preparation | | | | | | | |
| | remote areas | infrastructure and support services to communities | More than 2000 communities receiving basic infrastructure support by 2009 | | | | | | | | |

⁴ The original results framework was contained in ADB. 2006. *Country Strategy and Program 2006-2009: Indonesia*. Manila.

| | Term Development Agenda RPJM) | Asian Development Bar | Direction of Interventions | |
|--|--|--|--|---|
| Strategic Goals | Key Constraints | CSP Outcomes | Tracking Indicators | |
| Greater domestic resource mobilization to support growth | Inefficient intermediation and allocation Limited range and financial instruments Weak enforcement of the legal and regulatory environment Weak risk management in financial institutions | B. Financial Sector Deepening Long-term financing options strengthened Legal and regulatory environment strengthened, with improved enforcement Long-term investment options expanded More efficient financial sector intermediation Role of nonbank sector in financial implementation increased | Increase in nonbank financial sector's share of total financial sector assets from 20% in 2005 to 25% in 2009 Increase market capitalization by 30% from 2006 to 2009 Increase in issuance of corporate securities from Rp68 trillion in 2006 to Rp100 trillion in 2009 Regulatory framework for strengthening Bapepam-LK to provide more financial flexibility and operational autonomy implemented Draft amendments to capital markets, insurance, and pension laws submitted to Parliament in 2009 for approval | Program Lending Financial Sector Policy Reforms Project Lending Sovereign loans for Indonesia Infrastructure Financing Facility and nonsovereign loans to state-owned enterprises, municipal entities, and financial intermediaries Issuance of local currency bonds |
| | | Capacity of financial sector to provide long-term financing enhanced | Increased competition in rural and microfinance markets following consolidation of people's credit banks leading to a decrease in borrowing costs of 2 percentage points by 2009 Asian Development Bank successfully issues 3 local currency bonds by 2009 | |

| | Term Development Agenda RPJM) | Asian Development Ban | Direction of Interventions | | |
|--|--|---|--|--|--|
| Strategic Goals | Key Constraints | CSP Outcomes | Tracking Indicators | | |
| | | Pillar II: Social Development | | | |
| | | A. Decentralization | | | |
| Greater fiscal and human capacity for sustainable service delivery | Unequal financing of the regions Lack of local capacity Fragile districts throughout the country | Financing of local government investments secured sustainably Improved local capacity for fiscal accountability Intergovernmental fiscal relations clarified Functional assignments at all levels of government established Central Government financing of local government based on needs Clear local government fiscal accountability framework established Investments in social infrastructure accelerated Strengthened regional government capacity MDG Acceleration | Improvement in quality and timeliness of financial reporting by 171 regional governments by 2009 Regional government reserves in local bank accounts decreased to a maximum of 2.8% of GDP by December 2009 from a baseline of 3.1% in November 2006 | Program Lending Local government financing and governance reforms Investments Capacity development | |
| Quantity and quality of social service delivery improved | Low financial and management technical capacity Local budgeting and planning not aligned Low health and education spending | Local pro-poor planning and budgeting improved Local public expenditures better aligned with local poverty-reduction strategies Systems of administering prices and subsidies improved | Health and education spending at least 3% of GDP by 2009 Minimum service standards for education in place by 2009 | Program Loans Millennium Development Goal acceleration Investments Water supply and sanitation Neighborhood upgrading Rural infrastructure Vocational education Madrasa education Basic decentralized education Decentralized health Minimum service standards in education | |

| | Term Development Agenda RPJM) | Asian Development E | Bank Strategic Focus | Direction of Interventions |
|--|---|--|--|---|
| Strategic Goals | | Key Constraints CSP Outcomes Tracking Indicators | | |
| | , | C. Environment and Natural Resources Management | | |
| Natural resource management done on a more sustainable basis, with an economic return for the poor Incidence of pollution | Inadequate natural resource management capacity nationally and locally Overlapping mandates and functions of government agencies | Improved management of water resources | Extent of operational irrigation schemes Better water supply Reduced flood and drought risks | InvestmentsWater resource managementFlood protection |
| reduced | | | protected areas managed in a | Development of rural infrastructure Coastal resource management |
| | Key Them | natic Area: Governance and Antic | corruption | |
| Accelerated economic growth through improved investments and better public sector management | Unskilled workforce in the public sector performing poorly; lack of accountability or performance standards or measurements Corruption systemic in the public sector | Improved and measured performance in key sectors Strengthened anticorruption mechanisms and institutions Improved interaction between levels of government Improved public sector performance Reduced corruption | Increase in special allocation fund with a concomitant decrease in deconcentration funds. Strengthened prevention capacity of the anticorruption commission All government accounts transferred to a treasury single account Improvement in Indonesia's ranking in Transparency International's corruption perception index by at least 15 places | Program Lending Local government financing and governance reforms State audit reform sector program Development policy support program Others Continued procurement reform |

INDICATIVE ASSISTANCE PIPELINE^a

Table A1.1: Indicative Assistance Pipeline for Lending Products, 2009–2011

| - | | | | Year of | | | | | | | |
|--|---------------------|-------------------|----------|---------------------------|-------|-------------------------|---------------------|---------------------|-------------------------|---------------------|---------------------|
| Sector | Targeting | | | Project | | | | Cost (| \$ million) | | |
| Project/Program Name | Classifi- cation | Thematic Priority | Division | Preparatory Assistance | Total | OCR | AI A | OB OF | Total | Gov't. | Co- financing |
| | | | | | | | Loans | Grants | - | | |
| 2009 Firm Loans | | | | | | | | | | | |
| Energy 1. Energy Efficiency (MFF, \$150 million) PFR1 | GI | SEG | SEID | | | 35.00 | 0.00 | 0.00 | 35.00 | _ | b |
| Subtotal | | | | | | 35.00 | 0.00 | 0.00 | 35.00 | _ | |
| Finance 1. Capital Markets Development Program Cluster II Subtotal | GI | GOV | SEGF | 2009 | | 300.00 300.00 | 0.00 0.00 | 0.00 0.00 | 300.00 300.00 | 0.00 0.00 | 0.00 0.00 |
| Law, Economic Management, and Public Policy 1. Development Policy Support Program V Subtotal | GI | SEG/GOV | IRM | | | 200.00 200.00 | 0.00 0.00 | 0.00 0.00 | 200.00 200.00 | 0.00 0.00 | 0.00 0.00 |
| Water Supply and Sanitation 1. Metropolitan Sanitation Management and Health Project | TI-M | ES/ISD | SEID | 2008 | | 35.00 | 0.00 | 0.00 | 35.00 | _ | c |
| Subtotal Total | | | | | | 35.00 570.00 | 0.00 0.00 | 0.00 0.00 | 35.00 570.00 | _ | _ |

^a A more definite program, consistent with the final Work Program and Budget Framework of ADB, will be discussed during the country program confirmation mission in early 2009

b Possible \$40 million cofinancing from AfD, and \$50 million from EIB
c Possible \$10 million cofinancing from AusAID

| Standby (subject to availability of funds Law, Economic Management, and Public Policy 1. Poverty Reduction and MDG Acceleration Program II Subtotal Total | S) TI-M | GAD/ISD | SESS | 2008 | 200.00 200.00 200.00 | 0.00 0.00 0.00 | 0.00 0.00 0.00 | 200.00 200.00 200.00 | 0.00 0.00 | 0.00 0.00 |
|--|------------|---------|------|------|----------------------------|----------------------|----------------------|----------------------------|---------------------|---------------------|
| 2010 Firm Loans | | | | | | | | | | |
| Agriculture and Natural Resources 1. Flood Management in Selected River Basins (MFF, \$150 million) PFR1 Subtotal | GI | SEG | SEAE | 2005 | 60.00 60.00 | 0.00 0.00 | 0.00 | 60.00 60.00 | _ _ | _ _ |
| Energy 1. Energy Efficiency (MFF, \$150 million) PFR2 Subtotal | GI | SEG | SEID | | 100.00 100.00 | 0.00 | 0.00 0.00 | 100.00 100.00 | _ | _ _ |
| Transport and Communications 1. Regional Roads Development (MFF, \$500), PFR 1 Subtotal Total | GI | SEG | SEID | 2008 | 100.00 100.00 260.00 | 0.00 0.00 0.00 | 0.00 0.00 0.00 | 100.00 100.00 260.00 | _ | a |
| Standby (subject to availability of funds Law, Economic Management, and Public Policy | s) | | | | | | | | | |
| Infrastructure Reform Sector Development Program III | GI | SEG/PSD | IRM | | 200.00 | 0.00 | 0.00 | 200.00 | 0.00 | 0.00 |
| Poverty Reduction and MDG Acceleration Program II Subtotal | TI-M | GAD/ISD | SESS | 2008 | 200.00 400.00 | 0.00 0.00 | 0.00 0.00 | 200.00 400.00 | 0.00 0.00 | 0.00 0.00 |
| Education 1. Polytechnics Subtotal | TI-M | ISD | SESS | | 90.00 90.00 | 0.00 0.00 | 0.00 0.00 | 90.00 90.00 | _ | _ |

^a Possible cofinancing from IsDB

Appendix 1

| | | | | | | | | | | | | 0 |
|----|--|------|---------|------|------|-----------------------|---------------------|---------------------|-----------------------|------|-----------|------------|
| 1. | Energy Sumatra-Java Interconnection Project (MFF, \$300 million) PFR1 | GI | SEG | SEID | 2009 | 100.00 | 100.00 | 0.00 | 100.00 | _ | _ | Appe |
| | Subtotal Total | | | | | 100.00 590.00 | 0.00 0.00 | 0.00 0.00 | 100.00 590.00 | _ | _ | Appendix 1 |
| 20 | 111 Firm Loans | | | | | | | | | | | |
| 1. | Education Polytechnics Subtotal | TI-M | ISD | SESS | | 90.00 90.00 | 0.00 0.00 | 0.00 0.00 | 90.00 90.00 | _ | <u> </u> | |
| 1. | Energy Sumatra-Java Interconnection Project (MFF, \$300 million) PFR1 | GI | SEG | SEID | 2009 | 100.00 | 100.00 | 0.00 | 100.00 | _ | <u></u> b | |
| | Subtotal | | | | | 100.00 | 0.00 | 0.00 | 100.00 | _ | _ | |
| | Law, Economic Management and Public Policy | | | | | | | | | | | |
| 1. | Infrastructure Reform Sector Development Program III | GI | SEG/PSD | IRM | | 200.00 | 0.00 | 0.00 | 200.00 | 0.00 | 0.00 | |
| | Subtotal Total | | | | | 200.00 390.00 | 0.00 0.00 | 0.00 0.00 | 200.00 390.00 | 0.00 | 0.00 | |
| St | andby (subject to availability of funds) Agriculture and Natural | | | | | | | | | | | |
| 1. | Resources Integrated Citarum Water Resources (MFF, \$500 million) PFR2 | GI | SEG | SEAE | 2003 | 100.00 | 0.00 | 0.00 | 100.00 | _ | _ | |
| | Subtotal | | | | | 100.00 | 0.00 | 0.00 | 100.00 | | | |

^b Possible \$500 million cofinancing from JBIC, \$300 million cofinancing from IsDB, and \$50 million cofinancing from KEXIM Bank

Law, Economic Management, and Public Policy

| Local Government Finance and Governance Reform III | GI | SEG/PSD | SEGF | 2010 | 350.00 | 0.00 | 0.00 | 350.00 | 0.00 | 0.00 |
|---|----|---------|------|------|-------------------------|---------------------|---------------------|-------------------------|---------------------|------|
| Development Policy Support Program VI | GI | SEG/GOV | IRM | | 200.00 | 0.00 | 0.00 | 200.00 | 0.00 | 0.00 |
| Subtotal | | | | | 550.00 | 0.00 | 0.00 | 550.00 | 0.00 | 0.00 |
| Water Supply and Sanitation 1. Water Utilities Reform SDP Subtotal | GI | SEG/PSD | SEID | 2010 | 200.00 200.00 | 0.00 0.00 | 0.00 0.00 | 200.00 200.00 | 0.00 0.00 | 0.00 |
| Total | | | | | 850.00 | 0.00 | 0.00 | 850.00 | _ | _ |

ADB = Asian Development Bank, ADF = Asian Development Fund, AfD = Agence Francaise de Developpement (French Agency for Development), AusAID = Australian Government Overseas Aid Program, EIB = European Investment Bank, ES = environmental sustainability, GAD = gender and development, GI = general intervention, GOV = governance, Gov't = Government, IRM = Indonesia Resident Mission, ISD = inclusive social development, IsDB = Islamic Development Bank, JBIC = Japan Bank for International Cooperation, MDG = Millennium Development Goal, MFF = Multi-tranche Financing Facility, OCR = ordinary capital resources, PFR = periodic financing request, PSD = private sector development, SDP = sector development program, SEAE = Agriculture, Environment, and Natural Resources Division, Southeast Asia Department, SEG = sustainable economic growth, SEID = Infrastructure Division, Southeast Asia Department, SEGF = Governance, Finance and Trade Division, Southeast Asia Department, SESS = Social Sector Division, Southeast Asia Department, TI-M = targeted intervention-Millennium Development Goals. Source: Asian Development Bank staff estimates.

Table A1.2: Indicative Assistance Pipeline for Nonlending Products and Services, 2009–2011

| | | | | Sources of Funding | | | | |
|---|-------------------------|--------------|--------|--------------------|--------|----------|-----------------------|--|
| | | | Α | DB | Oth | ners | | |
| ector ssistance Name | Responsible Division | Assistance | Source | Amount | Source | Amount | Total (\$'000) | |
| | DIVISION | Туре | Source | (\$'000) | Source | (\$'000) | (\$000) | |
| 009 Agriculture and Natural Resources | | | | | | | | |
| | SEAE | PPTA | | 0.60 | | | 0.60 | |
| Flood Management in Selected River Basins, PFR1 | SEAE | FFIA | | 0.00 | | _ | 0.00 | |
| 2. Citarum, PFR2 | SEAE | PPTA | | 1.00 | | _ | 1.00 | |
| 3. Water Resources and River Basin | SEAE | cluster CDTA | | 2.00 | | _ | 2.00 | |
| Management Cluster | | | | | | | | |
| Subtotal | | | | 3.60 | | _ | 3.60 | |
| Education | | | | | | | | |
| 1. Polytechnics | SESS | PPTA | | 0.80 | | _ | 0.80 | |
| Subtotal | | | | 0.80 | | _ | 0.80 | |
| Energy | | | | | | | | |
| 1. Sumatra-Java Interconnection | SEID | PPTA | | 1.00 | | _ | 1.00 | |
| Subtotal | 02.2 | | | 1.00 | | _ | 1.00 | |
| Finance | | | | | | | | |
| Capital Market Development | SEGF | CDTA | | 1.00 | | 0.00 | 1.00 | |
| Program Cluster (CMDPC) II | | _ | | | | | | |
| (piggybacked on loan) Subtotal | | | | 1.00 | | | 1.00 | |
| Subtotal | | | | 1.00 | | _ | 1.00 | |
| Law, Economic Management, and | | | | | | | | |
| Public Policy 1. Support for Local Government | SEGF | CDTA | | 1.00 | | | 1.00 | |
| Finance and Governance Reform | SEGF | CDIA | | 1.00 | | _ | 1.00 | |
| (LGFGR) II | | | | | | | | |
| Support for Infrastructure Reform | SEGF | CDTA | | 1.00 | | 0.00 | 1.00 | |
| Sector Development Program II | | | | | | | | |
| Subtotal | | | | 2.00 | | | 2.00 | |
| Total | | | | 8.40 | | | 8.40 | |

2010

Agriculture and Natural Resources

| Selected River Basins | 0 _/ | 32 | | | | |
|--|-------------|-----------|---------------------|------|---------------------|--|
| Subtotal | | | 1.00 | | 1.00 | |
| Cubicial | | | 1.00 | | 1.00 | |
| Education | | | | | | |
| Vocational Education Tracer Study | SESS | PATA | 0.30 | 0.00 | 0.30 | |
| and Labor Market Implications | | | | | | |
| Subtotal | | | 0.30 | 0.00 | 0.30 | |
| Law, Economic Management, and | | | | | | |
| Public Policy | | | | | | |
| Local Government Finance and | SEGF | PPTA | 0.80 | _ | 0.80 | |
| Governance Reform (LGFGR) III | | | | | | |
| 2. Support for DPSP | IRM | PATA | 1.00 | 0.00 | 1.00 | |
| Support for Country Systems Subtotal | IRM | PATA | 0.50 2.30 | | 0.50 2.30 | |
| Subtotal | | | 2.30 | _ | 2.30 | |
| Water Supply and Sanitation | | | | | | |
| Water Utilities Reform SDP | SEID | PPTA | 1.50 | _ | 1.50 | |
| Subtotal | | | 1.50 | _ | 1.50 | |
| Total | | | 5.10 | _ | 5.10 | |
| 2011 | | | | | | |
| Agriculture and Natural Resources | | | | | | |
| Flood Management in Selected | SEAE | PPTA | 1.50 | _ | 1.50 | |
| River Basins, PFR2 | | | | | | |
| Subtotal | | | 1.50 | _ | 1.50 | |
| Water Oracle and Oracle at | | | | | | |
| Water Supply and Sanitation 1. Metropolitan Sanitation | SEID | PPTA | 2.00 | | 2.00 | |
| Management and Health Project II | SEID | FFIA | 2.00 | _ | 2.00 | |
| Subtotal | | | 2.00 | _ | 2.00 | |
| Total | | | 3.50 | _ | 3.50 | |
| | | | | | | |
| Standby | | | | | | |
| Agriculture and Natural Resources | SEAE | CDTA | 1.00 | | 1.00 | |
| Support to Citarum II (piggybacked on PFR 2) | SEAE | CDIA | 1.00 | _ | 1.00 | |
| 0.1.1.1.2) | | | 4.00 | | 4.00 | |

Assistance

Type

CDTA

Responsible Division

SEAE

Sector

Assistance Name

Subtotal

1. Support for Flood Management in

Sources of Funding

Others

Source

Amount

(\$'000)

Total

(\$'000)

1.00

1.00

ADB

Source

Amount

(\$'000)

1.00

1.00

| | | | Sources of Funding | | | | |
|--|-------------------------|--------------------|--------------------|------------------------|--------|------------------------|-----------------------|
| | | | Al | DB | Oth | ners | |
| Sector Assistance Name | Responsible Division | Assistance Type | Source | Amount (\$'000) | Source | Amount (\$'000) | Total (\$'000) |
| Law, Economic Management and Public Policy | | | | | | | |
| Support to Local Government Finance and Governance Reform III Subtotal | SEGF | CDTA | | 1.00 1.00 | | _ | 1.00 1.00 |
| Total | | | | 2.00 | | _ | 2.00 |

ADB = Asian Development Bank, ADTA = advisory technical assistance, CDTA = capacity development technical assistance, CMDPC = Capital Market Development Program Cluster, IRM = Indonesia Resident Mission, LGFGR = local government finance and governance reform, PATA = policy and advisory technical assistance, PFR = periodic financing request, PPTA = project preparatory technical assistance, SDP = sector development program, SEAE = Agriculture, Environment, and Natural Resources Division, Southeast Asia Department, SEID = Infrastructure Division, Southeast Asia Department, SEGF = Governance, Finance, and Trade Division, Southeast Asia Department, SESS = Social Sector Division, Southeast Asia Department. Source: Asian Development Bank staff estimates.

LINKAGE BETWEEN THE LENDING AND TECHNICAL ASSISTANCE PROGRAM, 2009-2011

| Sector/Theme | Lending operations | Technical Assistance operations |
|---|---|---|
| Agriculture and Natural Resources | Flood Management in Selected River Basins (FMSRB) (MFF, \$150 million) PFR1 Integrated Citarum Water Resources Management P ^a (standby) | FMSRB, PFR1 (PPTA) Citarum, PFR2 (PPTA) Water Resources and River Basin Management Cluster (cluster CDTA) Support for FMSRB (CDTA) FMSRB, PFR2 (PPTA) Support to Citarum II (CDTA piggybacked on PFR 2) (standby) |
| Energy | Energy Efficiency (MFF, \$150 million) PFR1 & PER2 Sumatra-Java Interconnection Project (MFF, \$300 million) PFR1 | Sumatra-Java Interconnection (PPTA) |
| Education | Polytechnics | Polytechnics (PPTA) Vocational Education Tracer Study and Labor Market Implications (PATA) |
| Finance | Capital Markets Development Program Cluster (CMDPC) II | Support for CMDPC II (CDTA piggybacked on loan) |
| Law, Economic Management, and Public Policy | Development Policy Support Program (DPSP) V Poverty Reduction and MDG Acceleration Program II (standby) Infrastructure Reform Sector Development Program (IRSDP) III Local Government Finance and Governance Reform (LGFGR) III (standby) DPSP VI (standby) | Support for LGFGR II ^b (CDTA) Support for IRSDP II (CDTA) ^c LGFGR III (PPTA) Support for DPSP (PATA) Support for Country Systems (PATA) Support to LGFGR III (CDTA) (Standby) |
| Transport and Communication | Regional Roads Development (MFF, \$500 million), PFR1 | |
| Water Supply and Sanitation | Metropolitan Sanitation Management and Health Project Water Utilities Reform SDP (standby) | Water Utilities Reform Sector Development Program (PPTA) Metropolitan Sanitation Management and Health Project II (PPTA) |

CDTA = capacity development technical assistance, MFF = Multi-tranche Financing Facility, PATA = policy and advisory technical assistance, PFR = periodic financing request, PPTA = project preparatory technical assistance; ^a PFR1 of this project was approved in December 2008. ^b The Local Government Finance and Governance Reform II program loan was approved in 2008.

^c The Infrastructure Reform Sector Development Program II was approved in 2008.

SUMMARY INFORMATION ON PROPOSED INDICATIVE LENDING AND NONLENDING PRODUCTS AND SERVICES FOR 2009

Table A3.1: Summary Information on Proposed Indicative Lending Products and Services for 2009

| Project Name | Description |
|--|---|
| Energy Efficiency | Impact: The project will aim to reduce energy losses by rehabilitating equipment and optimizing energy flow through the existing distribution networks. |
| | Major Components: (i) Power factor improvements, (ii) distribution system reconfiguration, (iii) reliability improvement, and (iv) demand side management |
| | Expected Outputs and Outcomes: The main outcomes will be savings in domestic and industrial power usage, reduction in carbon dioxide emissions by more than 5 million tons, and possible deferral of additional generating capacity required due to the use of energy efficiency tools. |
| Second Capital Markets Development Program Cluster | Impact: Promote financial sector diversification and resilience by developing capital markets in Indonesia. The program aims to strengthen the transparency and information disclosure essential to building confidence in capital markets and institutions, facilitating regulatory oversight, and promoting price discovery and market liquidity. |
| | Major Components: A policy reform package consists of four components: (i) enhancing information disclosure and improved price discovery, (ii) promoting deeper and more liquid financial markets, (iii) improving market surveillance and investor protection, and (iv) strengthening governance and human resource capacity. |
| | Expected Outputs and Outcomes: The expected outcome of the program is sufficient capital market growth to enable increased diversification of markets combined with strengthened regulatory and supervisory capacity to ensure the resilience of the financial sector as well as the economy as a whole. It is expected that the program will increase the nonbank financial sector's share of total financial assets. |
| Fourth Development Policy Support Program | Impact: Higher economic growth that is sustained over the medium term and lower levels of unemployment and poverty |
| | Major Components: The program has three components: Improved Investment Climate: (i) improving business entry conditions, tax administration, and customs procedures; (ii) improving the operations of financial markets by strengthening the operations of insurance markets; and (iii) improving access to credit for small and medium-sized enterprises Improved Public Financial Management and Anti-Corruption: (i) extending budgeting reforms to performance-based budgeting, (ii) introducing measures to accelerate public spending early in the fiscal year, (iii) procurement reforms nationally and in districts, and (iv) extending civil service reform to agencies beyond the Ministry of Finance. Public Service Delivery: (i) improving the effectiveness and targeting of |

| | pro-poor programs, (ii) improving the operation of the National Program for Community Empowerment, and (iii) reinforcing the teacher-based education reforms introduced under DPSP-4. Expected Outputs and Outcomes: Improved overall economic |
|---|---|
| | management anchored on good governance |
| Metropolitan Sanitation Management and Health Project | Impact: The project will help improve the livelihood and health of the urban population of Kota Medan, Kota Makassar, and Kota Yogyakarta, as well as support the Government in its efforts to achieve related MDGs. |
| | Major Components: (i) Reduce exposure of urban communities, particularly of low-income groups, to health risks associated with the discharge of raw or partly treated sewage into city drains and rivers; (ii) contribute to a significant reduction of the polluting load into water bodies; (iii) improve solid waste collection and treatment; (iv) contribute to improved local urban environments and an overall reduction of environmental pollution; and (v) address serious institutional constraints affecting the sector. |
| | Expected Outputs and Outcomes : The project will provide enhanced sanitation services, including wastewater collection and treatment and solid waste management, in large urban areas, including Kota Medan, Kota Makassar, and Kota Yogyakarta. |

 $\label{eq:DPSP} \mbox{ Povelopment Policy Support Program, MDG = Millennium Development Goal. } \\ \mbox{Source: Asian Development Bank staff.}$

Table A3.2: Summary Information on Proposed Indicative Nonlending Products and Services for 2009

| Project Name | Description |
|--|--|
| Flood Management in | Impact: Reduced social, economic, and environmental impacts from |
| Selected River Basins | floods, particularly on the poor, through integrated water resource |
| (FMSRB) | management |
| | Major Components: (i) Provide a long-term sector roadmap, (ii) update FMSRB studies and cost estimates, (iii) review implementation components and arrangements, (iv) consulting services advance procurement for tranche 1 components, (v) construction works advance procurement for tranche 1 components, (vi) ensure social and environmental safeguards compliance, and (vi) design climate change |
| | adaptation activities |
| | Expected Outputs and Outcomes: Updated design of the FMSRB project will reduce flood damage in four river basins on Java now suffering severe floods almost every year through (i) institutional strengthening of the national and regional governments with community participation, (ii) upper watershed protection and conservation, (iii) enforcement of rules and regulations for land use in the basin, (iv) increased conveyance capacity of rivers, and (v) improved emergency services |
| Integrated Citarum Water Resource Management, PFR2 | Impact: By 2023, poverty, health, and living standards in the Citarum River basin will be significantly improved through a measurable decrease in poverty in the communities of the basin. |
| | Major Components: (i) Prepare detailed feasibility study and PFR for tranche 2 activities, (ii) consulting services advance procurement for tranche 2 components, (iii) construction works advance procurement for tranche 2 components, and (vi) social and environmental safeguards compliance monitoring of tranche 1. |
| | Expected Outputs and Outcomes: The design of tranche 2 project and PFR2 will help Citarum River basin stakeholders to achieve the long-term vision of a clean, healthy, and productive river and catchment. |
| Water Resources and River Basin Management Cluster | Impact: Sustainable management of water resources for environmental, economic, and social development |
| | Major Components: (i) Support new water resource organizations at national, river basin, and local government level, (ii) build capacity of sector agencies and local governments, (iii) promote community and civil society participation in water resource management, (iv) expand the implementation of the ongoing river basin organization benchmarking initiative, (v) support the drafting and the practical implementation of new water resource policies and regulations (particularly at the local government level), (vi) identify areas and modalities of effective public-private partnerships, (vii) strengthen research and development and facilitate the exchange of water sector information and experience, (viii) identify and initially prepare water projects, and (x) support measures to adapt to climate change |
| | Expected Outputs and Outcomes: Strengthened capacity for effective |

| | planning and development and integrated management of water resources. The technical assistance will build on previous water resource sector initiatives between the ADB and the Government and compliment ongoing and proposed ADB loans in the water resource sector. |
|--|--|
| Polytechnics Education Development Project | Impact: Increased competitiveness in the labor market and enhanced employment opportunities for polytechnic graduates |
| | Major Components: (i) Increased access to polytechnic education through expansion of selected institutions and possible creation of new institutions as legal entities; (ii) enhanced capacity of selected polytechnics through competitive funding mechanisms; (iii) 5 certified programs of polytechnics with international standards; (iv) a greater role for private polytechnics in providing relevant training; and (iv) improved quality, efficiency, and relevance of instruction through the development of facilities, equipment, teacher and managerial staff |
| | Expected Outputs and Outcomes: An agreed project design that will aim to expand and enhance the quality and relevance of the polytechnic system and produce graduates with skills that support economic growth. |
| Sumatra-Java 500 kV High Voltage Direct Current (HVDC) Power Transmission Project | Impact: The construction of a 500 kV transmission line, submarine cables, and converter stations will allow an export capacity of about 3,000 megawatts (MW) from Sumatra to the Java power grid. |
| | Major Components: (i) Construction of 600 kilometers (km) of 500 kV HVDC overhead transmission line (400 km on Sumatra and 200 km on Java) and about 40–60 km of submarine cable from power plants of Musi Rawas and Muara Enim in Sumatera Selatan to Java Barat; (ii) construction of two 500 kV converter stations, one on Sumatra and the other on Java (four poles with a capacity of 750 MW each). |
| | Expected Outputs and Outcomes: Project design agreed between the Indonesian Government and ADB for constructing (i) the +/- 500kV HVDC transmission lines, submarine cables, and converters stations on Java and Sumatra |
| Support for Capital Market Development Program Cluster II | The reforms under subprogram 2 are to be in line with the Government's agenda for the financial system, in particular the capital market master plan for 2005–2009 and the financial sector policy package. The implementation of the reforms supported under the program and the extent of their effectiveness and sustainability depends not only on the availability of adequate capacity in Bapepam-LK (the capital market and non bank financial institutions supervisory agency), but also in capital market self regulatory organizations (SROs) and in the industry in general. The importance of this capacity-building initiative is recognized by both the Government and the industry. |
| | Impact: Greater financial sector diversification and resilience through strengthening governance and human resource capacity |
| | Major Components: (i) Improvements to basic applied research skills in Bapepam-LK, (ii) develop the market surveillance and regulatory skills of Bapepam-LK staff, (iii) curricula for training programs and standards for certification for professionals in fields related to capital markets (e.g., actuaries for general insurance and surveillance training for SRO staff), and (iv) an econometric model and related capacity to improve understanding of the vulnerabilities in the nonbank financial sector by the |

| | Financial System Stability Forum. |
|--|--|
| Support for Local Government Finance and Governance Reform II | Outcome: Enhanced industry skills and capacity for capital markets and contractual savings, legal and regulatory environment strengthened and enforcement improved, and long-term investment options increased Impact: More transparent, efficient, and equitable management and use of public resources |
| | Major Components: (i) A review to explore further policy options on future status of the Presidential Advisory Body on Decentralization; (ii) study on increasing efficiency in the use of regional government labor resources by determining the wage bill formula and allowing regional government discretion in the use of these funds; (iii) further support for the amendment of sector laws and regulations to make them consistent with new expenditure assignments and other legislation on decentralization; (iv) support to one pilot project in which a creditworthy regional government develops regional bond raising, including training, due diligence studies, and document preparation; (v) pilot testing, roll out, and training for the regional government performance measurement system; (vi) support to restructuring of regional government budgets including closure and privatization of low priority and nonperforming activities and assets, including regional enterprises; and (vii) stock take of the Financial Management Information System in 171 regional governments to recommend options for further expansion. |
| | Outcome: Improved regional government capacity for governance, financial management, and service delivery |
| Support to Infrastructure Reform Sector Development Program II | Impact: Improvement in the investment climate for infrastructure projects leading to annual average growth rates in excess of 6% through enhanced PPP projects in the infrastructure sector. |
| | Major components: (i) Provide legal and institutional guidance frameworks for PPP projects to ensure competitive selection of project sponsors, (ii) strengthening of the Working Committee on the Acceleration of Infrastructure Development secretariat to enhance coordination among all line agencies and institutions, (iii) assist in establishing financing mechanisms to support PPP investments in the infrastructure sector. |
| | Expected outputs and outcomes: The major outputs would include (i) providing additional capacity to the Working Committee on the Acceleration of Infrastructure Development secretariat to evaluate feasibility studies for national and decentralized projects, (ii) identifying quality infrastructure projects that are prepared and executed transparently and expeditiously, and (iii) accelerating private sector participation in large projects to expedite infrastructure development. |

participation in large projects to expedite infrastructure development.

ADB = Asian Development Bank, Bappepam-LK = Badan Pengawas Pasar Modal-Lembaga Keuangan (capital market and non bank financial institution supervisory agency), FMSRB = flood management in selected river basins, HVDC = high voltage direct current, kV = kilovolt, MW = megawatt; PFR = periodic financing request, PPP = public-private partnership, SRO = self regulatory organization.

Source: ADB staff.

UPDATED PRIORITY SECTORS AND THEMES^a

| Priority Sector | Developments since the adoption of the country strategy and program |
|--|---|
| Agriculture and Natural Resources (CSP heading: Agriculture, Natural Resources, and Environment) | The Government has formulated its response to climate change, which identifies country priorities in the implementation of climate change adaptation and mitigation measures. All ADB activities in the sector will have to align to the Government's plan. |
| Education | There have been no significant changes since the adoption of the country strategy and program 2006–2009. |
| Energy | There have been no significant changes since the adoption of the country strategy and program 2006–2009. |
| Finance | There has been progress on all fronts (banking sector, bond markets, equity markets, mutual fund industry, and pensions) but no significant change since the adoption of the country strategy and program 2006–2009. |
| Law, Economic Management and Public Policy (CSP heading: Decentralization: Public Financial and Economic Management) | As part of the proposed LGFGR 2, a number of important developments have taken place with regard to key decentralization challenges mentioned in the CSP: (i) A government regulation has been passed to address the rapid creation of regional governments. (ii) Significant work is in progress to improve the clarity of expenditure assignments and service responsibilities across levels of government. (iii) Transparency and equalization of the general block grant has improved by the removal of the "hold harmless" clause and by reviewing the formula of basic allocation and fiscal gap. (iv) There is a gradual reduction in levels of central Government funding for devolved functions and an increase in the special allocation fund. (v) The law on regional taxes and charges is being amended to a closed list for regional taxes. (vi) An automated system is being designed to process numerous regional tax law applications. (vii) Initial work started on the devolution of property tax. (viii) Work on improving the monitoring and analyses of regional reserves and surpluses is starting. (ix) MOF has issued guidelines for the issuance of regional government bonds. (x) Review is underway to delink staffing allocation from the general block grant to reform decentralized civil service. (xi) Work on developing human and systems capacity for public financial management is ongoing. |
| Transport and Communications (CSP heading: Transport Sector) | There have been no significant changes since the adoption of the country strategy and program 2006–2009. |
| Water Supply, Sanitation, and Waste Management (CSP heading: Urban Infrastructure Sector) | Some of the main hindrances to urgently required investment in urban water supply infrastructure are the loan arrears of water companies (PDAMs) and |

| Priority Theme | their regional governments. In 2006, MOF issued a regulation for restructuring and rescheduling PDAM loan arrears, which was followed by a pilot program including about 15 PDAMs to prepare for arrears restructuring. While this pilot program continues, MOF has made additional efforts in 2008 to accelerate PDAM arrears restructuring on a wider scale, considering partial forgiveness of penalties and other fees. While this represents an important step forward, restructuring of regional government loan arrears is still in a comparatively early stage. Any donor loan financing for PDAMs, including from ADB, must be channeled through their respective regional governments. One of the main conditions for a subsidiary loan to a regional government is, however, the absence of loan arrears. |
|---|--|
| Governance (CSP heading: Governance and Anticorruption) | There have been no significant changes since the adoption of the country strategy and program 2006–2009. |

ADB = Asian Development Bank, CSP = Country Strategy and Program, LGFGR = Local Government Finance and Governance Reform, MDG = Millennium Development Goal, MOF = Ministry of Finance, PDAM = perusahaan daerah air minum (regional water enterprise).

a The coverage here will be restricted to the areas of intervention during the COBP period of 2009-2011.

Source: ADB staff.